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IOWA DISTRICT COURT POLK COUNTY

STATE OF IOWA,	Case No.: SRCR376781
Plaintiff, v.	MOTION TO DISMISS
MICHAEL PATRICK CASSIDY,	
Defendant.	

Pursuant to Iowa Rule of Criminal Procedure 2.11(8), Defendant Michael Cassidy, by and through the undersigned attorney of record, hereby moves this Court to dismiss the violation of individual rights enhancement (Iowa Code § 729A.2). This motion is based on the memorandum of points and authorities filed herein.

MEMORANDUM OF POINTS AND AUTHORITIES

I. FACTS

On or about December 14, 2023, Cassidy visited the Iowa State Capitol Building and observed the Satanic Temple of Iowa's (STI) display. The display depicted a pagan deity called Baphomet. *See, e.g.*, https://apnews.com/article/satanic-temple-display-vandalized-iowa-capitol-199fb41983a3f3a390b7be370214bb64. Though Baphomet's precise origins are a matter

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of scholarly debate, the deity has come to be associated with occultists, such as Aleister Crowley, and more recently the Satanic Temple—an organization known for, among other things, erecting displays in public spaces to protest God and more specifically the Ten Commandments. https://www.britannica.com/topic/Baphomet.

Some time after entering the property, Cassidy approached Capitol security officers and advised them that he had removed STI's display. Police were contacted, arrived on the scene to investigate the incident, and eventually allowed Cassidy to leave without issuing a citation. But shortly after permitting Cassidy to leave the premises, police contacted him and informed him that a person using the alias Gigi Macabre (apparently the head of STI) wished to file charges. https://www.desmoinesregister.com/story/news/local/2023/12/16/satanictemple-of-iowa-members-gather-at-capitol-to-support-display / 71933177007. As a result, police officers asked Cassidy to meet with them so they could issue a summons but indicated that he would not be arrested. Cassidy agreed, met with the officers, and received a summons 14 to appear for fourth degree criminal mischief in violation of Iowa Code § 716.6(1)(a)(1). Later, 15 the State filed an information which includes a hate crime enhancement pursuant to Iowa 16 Code § 729A.2. Because the inclusion of the hate crime enhancement under these circumstances is legally infirm, Cassidy now moves this Court for dismissal of the same.

18 II. **LEGAL AUTHORITY**

Iowa R. Crim. P. 2.11(8) provides that "[a] motion to dismiss the indictment or information may be made on the ground that the matters stated do not constitute the offense charged . . . or that the prosecution is barred by some other legal ground."

22 III. **ANALYSIS**

Cassidy submits that there are four primary bases for dismissal of the hate crime enhancement: (1) consistent with the plain language of the statute, STI is not a person; (2) STI is not a religion within the statute's meaning; (3) to the extent that the statute applies, its application is ambiguous under these circumstances, requiring that any doubts as to its application be resolved in Cassidy's favor in accord with the rule of lenity; and (4) the statute is unconstitutional on its face and as applied. Each contention is addressed seriatim.

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Based on the plain language of the statute, STI cannot be a person. Α.

Statutory interpretation is a legal inquiry that involves ascertaining the meaning of words. See Ridinger v. State, 341 N.W.2d 734, 736–37 (Iowa 1983). "The purpose of statutory interpretation is to determine the legislature's intent." State v. Howse, 875 N.W.2d 684, 691 (Iowa 2016). Typically, words are to be given their ordinary and common meanings, as appropriate within the specific context. *Id.*; See Iowa Code § 4.1(38) ("Words and phrases shall be construed according to the context and the approved usage of the language"); State v. Doe, 903 N.W.2d 347, 351 (Iowa 2017) (providing that ordinarily courts consider the "relevant language, read in the context of the entire statute"). Thus, a statute's language is to be given a fair meaning, but it should not extend beyond its express terms or what is reasonable. Com. Bank v. McGowen, 956 N.W.2d 128, 133 (Iowa 2021); Antonin Scalia & Bryan A. Gardner, 12 Reading Law: The Interpretation of Legal Texts 33 (2012) (recommending a "fair reading" method that focuses on the "basis of how a reasonable reader . . . would have understood the text at the 14 time it was issued").

If the "text of a statute is plain and its meaning clear," a court "will not search for a 16 meaning beyond the express terms of the statute or resort to rules of construction." Doe, 903 N.W.2d at 351. But, if the language of the statute is ambiguous or vague, the court "may resort to other tools of statutory interpretation." *Id.* Often times this will include examining the title of a statute, which can reveal the legislative intent. State v. Hall, 969 N.W.2d 299, 307 (Iowa 2022) ("Although the title of a statute cannot change the plain meaning of the statutory text, it can be considered in interpreting the text."); State v. Ross, 941 N.W.2d 341, 347 (Iowa 2020) (holding that the court can consider the title of a statute to determine legislative intent). "This is particularly true where the title of the statute is merely the word, or . . . the offense, defined in the statutory text." *Hall*, 969 N.W.2d at 307.

The Hall case is instructive on this point. There, as pertinent, the State charged Hall with two counts of suborning perjury. Id. at 302. The charges were based on coded text messages that Hall sent to his girlfriend instructing her to ignore a subpoena and not show for her deposition, where she was likely to give testimony that would incriminate him. *Id.* The matter

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proceeded to trial, and the jury found Hall guilty. *Id.* On appeal, Hall argued that even if he did send coded texts, those texts did not constitute suborning perjury within the meaning of Iowa Code § 720.3. *Id.* at 304. As part of its inquiry, the Iowa Supreme Court looked at the statute's title and noted that "[t]he title of the statute is 'Suborning perjury'" and that "[t]he plain meaning of 'suborning perjury' is to persuade or induce a person to commit perjury, which is to provide false testimony after the administration of the oath or affirmation." *Id.* at 307. Ultimately, the Court vacated Hall's conviction, holding that his conduct fell "outside the scope of statutory liability." *Id.* at 308.

Here, like in *Hall*, the State is attempting to stretch the hate crime statute beyond a fair and reasonable reading. The relevant statute, Iowa Code § 729A.2, is titled: "Violation of individual rights — hate crime" and provides as follows:

"Hate crime" means one of the following public offenses when committed *against a person* or a *person's property* because of the *person's* race, color, religion, ancestry, national origin, political affiliation, sex, sexual orientation, age, or disability, or the *person's* association with a *person* of a certain race, color, religion, ancestry, national origin, political affiliation, sex, sexual orientation, age, or disability.

(Emphases added.) The most natural reading of this statute is that it applies to human beings and is meant to protect human beings and their personal rights. The State, of course, will likely contend that "person" has a broad meaning within the law. Although this is true in some contexts, it necessarily cannot be true in this case for two reasons.

First, a fair and reasonable reading of 729A.2 precludes a broad definition of person. Iowa law generically defines person as an "individual, corporation, limited liability company, government or governmental subdivision or agency, business trust, estate, trust, partnership or association, or any other legal entity." Iowa Code § 4.1(20). The prologue of 4.1 states that "[i]n the construction of the statutes, the following rules [i.e., definitions] shall be observed." *Id.* Thus, 4.1 provides definitions that ordinarily must be applied to Iowa statutes. *See id.* But 4.1

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includes an exception to the prologue's decree and is therefore not as rigid as it initially appears. In particular, 4.1 provides that a definition supplied by the rule need not be observed if it "would be inconsistent with the manifest intent of the general assembly, or repugnant to the context of the statute." Id.

In this case, the text of the hate-crime statute plainly cuts against a broad definition of person, and therefore, such a definition would be inconsistent with the manifest intent of the legislature, repugnant to the context of the statute, or both. The statute, for example, requires that a criminal defendant commit one of the qualifying offenses against a person or a person associated with a person because of that person's "race, color, religion, ancestry, national origin, political affiliation, sex, sexual orientation, age, or disability." These attributes are distinctly and unquestionably human. A legal entity cannot have a race, sex, or sexual orientation. A corporation likewise cannot practice a religion. It could never be said, save in Wonderland, that Best Buy is Buddhist. Neither can an LLC know skin color, ancestry, or a disability. These things are uniquely part of the human experience, and they simply cannot 15 apply to legal entities.

The "associated with" language also does not support the State's preferred meaning of "person" within the statute. This is so because the most natural, reasonable reading is that the statute is meant to protect persons and their relationships with other persons. For instance, if a person is attacked because she is married to someone of particular race or ethnicity, then the statute is implicated, as such a situation is patently within the statute's contemplation. But vague association between people and legal entities is not within the scope of the statute, especially in light of the statute's title (discussed *infra*).

Second, similar to *Hall*, the title of 729A.2 is enlightening. As a reminder, the *Hall* court held that the title of a statute can be helpful in interpreting the text of a statute especially when the title names the offense that is defined in the text, which is the case here. Hall, 969 N.W.2d at 307. The title of 729A.2 is: "Violation of individual rights — hate crime."

Individual rights, naturally understood, are rights associated with people, not entities. Black's Law Dictionary confirms this understanding. If one locates "individual right" in Black's, it states, "1. See absolute right under Right. 2. See personal right (1) under Right."

Individual Right, Black's Law Dictionary (11th ed. 2019). "Absolute right" is defined as "[a] right that belongs to every human being, such as the right of personal liberty; a natural right." Id. (emphasis added). Similarly, "personal right" means "[a] right that forms part of a person's legal status or personal condition, as opposed to the person's estate. - Also termed individual right." Id. Webster's futher holds that a right is "a power, privilege, etc. that belongs to a person by law, nature, etc." Right, Webster's New World Dictionary of the American Language (Concise ed. 1962) (emphasis added). Thus, the ordinary and common meaning of an individual right is a right that properly belongs to a human being. Howse, 875 N.W.2d at 691 (explaining that words are to be given their ordinary meanings). And here, there is simply nothing to suggest that the legislature meant anything more than this. When the legislature said individual rights, it meant the rights of a person, not those of Best Buy, Starbucks, or STI. There is nothing that permits an inference beyond that. McGowen, 956 N.W.2d at 133 (providing that meanings should not exceed the text or what is reasonable). The State's reading is simply inconsistent with this intent, repellent to the context, and unreasonable.

In short, the plain language, context, and title all support Cassidy's position that STI cannot be a person within the meaning 729A.2. First, the statute uses the word "person" in its ordinary sense, and does not imply or suggest a broad sense; and the attributes listed in the statute are distinctly human, thus the text and context support a natural, narrow use of the term "person," not a broad unnatural one. Second, the title uses the term individual right, and individual rights belong to human beings. Taken together, the statute cannot be read as the State prefers. Accordingly, applying the hate-crime statute to the circumstances of this case is "inconsistent with the manifest intent of the general assembly" and "repugnant to the context of the statute." Therefore, this Court should grant Cassidy's motion to dismiss the hate-crime enhancement pursuant to Iowa R. Crim. P. 2.11(8).1

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¹It is irrelevant as to whether there is a criminal act against the person or the person's property as *the person* is the subject of the statute and what the statute is meant to protect. And as demonstrated, STI cannot be a person under the statute.

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B. STI is also not a religion within the statutes meaning.

Applying the same rules articulated in Section III.A, STI cannot be considered a religion. Though the world has changed significantly in the past 150 years, the common meaning of religion has not. A nineteenth century dictionary defined religion as "a system of faith and worship; pious practice." *Religion, Webster's Hand Dictionary* (1877). Eighty-five years later, Webster framed religion as a "belief in a superhuman power or powers to be obeyed and worshipped as the creator(s) and ruler(s) of the universe" or a "specific system of belief, worship, etc." *Religion, Webster's New World Dictionary of the American Language* (Concise ed. 1962); see Webster's (Thumbed Index ed. 1980) (providing that religion is a "system of belief and worship"). Oxford's meaning is strikingly consistent, noting that religion is "belief in and worship of a God or gods" or "a particular system of faith and worship." *Religion, Pocket Oxford American Dictionary & Thesaurus* (3rd ed. 2010). And finally, Black's holds that religion is "[a] system of faith and worship usu. involving belief in a supreme being." *Religion, Black's Law Dictionary* (11th ed. 2019). Thus, the definition has remained largely the same over the past century and a half, with the common components being faith and worship.

Given that neither the statute nor Iowa Code § 4.1 provides a definition of religion, we can assume the word's ordinary meaning. *Howse*, 875 N.W.2d at 691. And, as shown above, the ordinary meaning of religion is well-established and unwavering. Applying this definition, STI cannot be considered a religion within the meaning of statute. On a December 16, 2023, the Des Moines Register published an article about STI's display, wherein Gigi Macabre was interviewed about STI.² There, the Register noted that "[a]ccording to Gigi Macabre...head for the local chapter, a common misconception is that the Satanic Temple is a theistic religion that worships Satan"; that "[t]he Satanic Temple *does not worship* Satan, nor does it *believe* in the existence of a devil"; and finally, according the temple's website, that "we [the Satanic Temple]

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²https://www.desmoinesregister.com/story/news/local/2023/12/16/satanic-temple-of-iowa-members-gather-at-capitol-to-support-display/71933177007/

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do not promote a belief in a personal Satan." Id. (emphases added). Thus, STI's own words establish that it is not a religion within the ordinary meaning of religion, as they have no faith, do not worship, and reject the supernatural. That they call themselves a religion simply does not make it so. And court's evaluate and apply the common meaning words, not personal meanings or misapplications. Accordingly, STI is not a religion within the statute's meaning.

C. Assuming, arguendo, that STI is a person and a religion, at best the statute is ambiguous and therefore the rule of lenity applies.

The rule of lenity "directs that criminal statutes are to be strictly construed in favor of the accused." State v. Hearn, 797 N.W.2d 577, 585 (Iowa 2011). In the modern context, the rule serves two primary purposes: to provide "fair notice that conduct is subject to criminal sanction" and to promote "separation of powers by ensuring that crimes are created by the 12 legislature, not the courts." *In re Bo Brian Li*, 911 N.W.2d 423, 429 (Iowa 2018).

Here, assuming (without granting) that STI could be a person and a religion, then using 14 the rule is appropriate. This is so because a person of ordinary intelligence, like Cassidy, could 15 not have been on notice that STI was person within the statute's meaning, nor would such a person have assumed that STI was a religion. Indeed, there does not appear to be any reported cases in Iowa where 729A.2 was invoked in circumstances similar or analogous to the instant one. Moreover, the legislature has not clearly spoken on or clarified this issue; thus, doubt permeates. As such, this Court should refrain from wading into muddy waters, and instead, construe the statute narrowly and conclude that it cannot apply in this case.

D. Iowa Code § 729A.2 is unconstitutional on its face and as applied.

The Free Speech Clause of the First Amendment permits the freedom to speak and "the freedom to think." 303 Creative LLC v. Elenis, 600 U.S. 570, 143 S. Ct. 2298, 2310 (2023); see Article I, section 7 of the Iowa Constitution. So-called hate-crime statutes have withstood constitutional challenges on the basis that they punish conduct, not speech. See, e.g., State v.

³This information can be confirmed at the official website under the FAQ sections. "Do you worship Satan? No, nor do we believe in the existence of Satan or the supernatural. The Satanic Temple believes that religion can, and should, be divorced from superstition. As such, we do not promote a belief in a personal Satan." https://thesatanictemple.com/pages/faq

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Geddes, 998 N.W.2d 166, 169 (Iowa 2023) (upholding a trespass conviction with a hate-crime enhancement); Wisconsin v. Mitchell, 508 U.S. 476, 479, 113 S. Ct. 2194, 2196 (1993) (affirming the constitutionality of a Wisconsin hate-crime statute); but cf. R. A. V. v. St. Paul, 505 U.S. 377, 397, 112 S. Ct. 2538, 2550 (1992) (invalidating a "fighting words" statute).

But such cases are misguided. Indeed, both Geddes and Mitchell miss the point, though in different ways. The US Supreme Court in Mitchell focused its analysis primarily on the presupposition that the challenged statute simply operated as a sentencing enhancement and "that the Wisconsin statute singles out for enhancement bias-inspired conduct " 508 U.S. at 487. And moreover, according the the Court, motive has traditionally been a factor considered at sentencing; "[t]hus, in many States the commission of a murder, or other capital offense, for pecuniary gain is a separate aggravating circumstance under the capital sentencing statute." Id. at 485.

But this reasoning is not only flawed, it completely dodges the issue. The issue isn't whether motive (or thought) can result in an enhanced sentence, so long as the sentence is 15 within the sentencing guidelines; rather, the question is can thought change the nature of the crime with which the defendant is charged? With respect to the Mitchell court's murder example, motive does permit an enhancement because, generally, there is a prescribed range of punishment for murder—e.g., 25 to life. The defendant's motives only aid the court in determining how dangerous the individual is and at what end of the continuum he ought to be placed. Stated simply, he is being punished for murder, not his motivations.

But 729A.2 is not merely a sentencing enhancement—instead, it modifies the very nature of the crime because of what a criminal defendant allegedly thought. For example, section 716.6A provides that "a hate crime as defined in section 729A.2, shall be classified and punished as an offense **one degree higher** than the underlying offense." (Emphasis added.) In Cassidy's case, that means the predicate offense, third degree criminal mischief under 716.5, is magically transformed into a felony based solely on his purported thoughts. And each qualifying offense is modified in a similar way under 729A.2—that is, the enhancement is born

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out of thought, not conduct. Therefore, the statute unquestionably punishes thought (not conduct), which is constitutionally impermissible. See, e.g., 303 Creative LLC, 143 S. Ct. at 2310.

The Iowa Supreme Court's reasoning in *Geddes* is equally flawed. Two primary points demonstrate the majority's unsound reasoning. First, the Court rejected Geddes' argument "that he received felony convictions and a harsher sentence based only on what his notes said." Geddes, 998 N.W.2d at 178. In rejecting this contention, the Geddes court reasoned "that [this] isn't quite true. It is Geddes's *motive or intent*, the fact that he trespassed 'because of . . . the person's association with a person of a certain . . . sexual orientation,' that led to the more serious criminal consequence." Id. The Court continued, explaining that "[o]ur criminal law provides many examples where conduct is punished more harshly depending on the defendant's motive—possession of a controlled substance with intent to distribute, going armed with intent, etc." *Id.* (emphasis added).

The problem, of course, is that Court's analysis rests on the assumption that motive and 14 intent are synonymous. They are not. Motive has to do with one's reason for doing something, 15 whereas intent is directed at results (i.e., what one wishes to achieve). The Geddes court's example about "possession of a controlled substance with intent to distribute" proves this point. One who possesses drugs with an intent to distribute is not motived by his intent to distribute. Rather, he wants to sell his drugs (the intent) to make money (the motive). He isn't punished, therefore, because wants to make money (i.e., his subjective motive)—he is punished because it is illegal to sell drugs (i.e., his objective conduct). Thus, Geddes is simply incorrect on this point.

Second, quoting R.A.V, the Geddes court noted that "[B]urning a flag in violation of an ordinance against outdoor fires could be punishable, whereas burning a flag in violation of an ordinance against dishonoring the flag is not." Geddes, 998 N.W.2d at 175 (alteration in original). The Court quoted this language as support for its holding, and apparently for the proposition that conduct may be punished but not conduct tethered to expression. This, quite frankly, demonstrates Cassidy's contention. Because on this reasoning a rule prohibiting the burning of the flag is permissible so long as the the rule doesn't make burning the flag illegal

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because of one's desire (motive) to dishonor the flag. But that is essentially what 729A.2 authorizes, and Geddes affirmed the constitutionality of 729A.2. How can the flag example from R.A.V. and the result in Geddes both be true? They can't. In short, Geddes is internally inconsistent, self-refuting, and fails to distinguish the difference between motive and intent.

Because 729A.2's application in this case seeks to punish Cassidy's thoughts, it cannot withstand constitutional muster as it violates the First Amendment which protects "the freedom to think." Furthermore, because the statute only punishes thought and not conduct, there is no application of the statute that can survive a constitutional challenge. Therefore, 729A.2 is unconstitutional both as applied and facially.

IV. **CONCLUSION**

In sum, this Court should dismiss the hate crime enhancement against Cassidy for four 12 reasons. First, consistent with the plain language of the statute, STI is not a person. Second, the 13 Satanic Temple is not a religion within the statute's meaning. Third, to the extent that the 14 statute could apply, its application is ambiguous under these circumstances, requiring that 15 doubts be resolved in Cassidy's favor in accord with the rule of lenity. And finally, the statute 16 is unconstitutional on its face and as applied. Accordingly, Cassidy requests that this Court grant his motion to dismiss Iowa R. Crim. P. 2.11(8).

DATED this 15th day of March 2024.

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CERTIFICATE OF SERVICE 24

I hereby certify that on March 15, 2024, I served a true and correct copy of the foregoing Motion to Dismiss electronically with the Clerk of the Court using the e-filing system.